

Endnotes

¹ See, for example, Rodgers B and Pryor J, 1998, *Divorce and Separation: the outcomes for children*, Joseph Rowntree Foundation Research Report.

² Barnes M *et al*, 2005, *Family Life in Britain: Findings from the 2003 Families and Children Study (FACS)*, Department for Work and Pensions Research Report No 250.

³ Joseph Rowntree Foundation, 1999, *Child Poverty and its consequences*.

⁴ See, for example, Ermisch J, Francesconi M and Pevalin D, 2001, *Outcomes for Children of Poverty*, Department for Work and Pensions Research Report No 158.

⁵ Peacey V and Rainford L, 2004, *Attitudes towards child support and knowledge of the Child Support Agency, 2004*, Department for Work and Pensions Research Report No 226.

⁶ This includes, for example, the Children and Adoption Act 2006.

⁷ Atkinson A, McKay S and Dominy N, 2006, *Future policy options for child support: The views of parents*, Department for Work and Pensions Research Report No 380.

⁸ Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152.

⁹ Analysis of the 2003 Families and Children Study.

¹⁰ Department for Work and Pensions internal analysis.

¹¹ While the terms 'parent with care' and 'non-resident parent' are not universally accepted as they seem to ignore some patterns of shared care, they reflect the current CSA terminology.

¹² These are parents with care currently entitled to the Child Maintenance Premium and where the non-resident parent is compliant. Child Support Agency Quarterly Summary of Statistics, March 2006.

¹³ Atkinson A and McKay S, 2005, *Child Support Reform: The views and experiences of CSA staff and new clients*, Department for Work and Pensions Research Report No 232.

¹⁴ Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152.

¹⁵ Department for Social Security, 1990, *Children Come First: The Government's proposals on the maintenance of children*.

¹⁶ "The experience of the last ten years rather suggests that non-resident parents know that if they ignore the agency they can get away with it", Professor Nick Wikeley in oral evidence to the Department for Work and Pensions Select Committee, 2004.

¹⁷ Willets M *et al*, 2005, *Children in Britain: Findings from the 2003 Families and Children Study (FACS)*, Department for Work and Pensions Research Report No 249.

¹⁸ These include Housing Benefit and Council Tax Benefit.

¹⁹ See, for example, Corden A, 1999, *Making child support arrangements work*, Joseph Rowntree Foundation and Australian Child Support Agency, 2005, *Child Support Schemes – Australia and Comparisons*.

²⁰ Benefits defined here as Income Support and income-based Jobseeker's Allowance.

²¹ U.S. Department of Health & Human Services, 2004, *FY 2005-2009 National Child Support Enforcement Strategic Plan*.

- ²² National Audit Office, 2006, *Child Support Agency – implementation of the child support reforms*, HC 1174.
- ²³ ‘Old scheme’ refers to child maintenance cases assessed before 2003. ‘New scheme’ refers to cases assessed after March 2003.
- ²⁴ Child Support Agency Quarterly Summary of Statistics, March 2006.
- ²⁵ Child Support Agency, 2006, *Child Support Agency Operational Improvement Plan 2006–2009*.
- ²⁶ Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152.
- ²⁷ Parents with care on the old scheme may benefit from the Child Maintenance Bonus scheme. This can provide for a lump sum payment of up to £1,000 when the parent with care leaves benefit for work. This is accrued at a rate of up to £5 a week when maintenance is being paid.
- ²⁸ Edin K, 1995, ‘Single mothers and child support: the possibilities and limits of child support policy’, *Child and Youth Services Review*, Vol. 17, No. 1/2, pp. 203–30.
- ²⁹ Maintenance will be disregarded against Income Support (up to a certain threshold), income-based Jobseeker’s Allowance, Housing Benefit and Council Tax Benefit.
- ³⁰ Redesign team analysis using Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152; Child Support Agency Quarterly Summary of Statistics, March 2006; and the 2004–05 Family Resources Survey.
- ³¹ Paull G, Walker I and Zhu Y, 2000, ‘Child Support Reform: Some Analysis of the 1999 White Paper’, *Fiscal Studies*, Vol. 21, No. 1 pp. 105–40.
- ³² Wei-Yin Hu, 1999, ‘Child Support, Welfare Dependency, and Women’s Labor Supply’, *Journal of Human Resources*, Vol. 34, No. 1, pp. 71–103.
- ³³ Department for Work and Pensions internal analysis.
- ³⁴ Meyer D and Cancian M, 2003, *W2 Child Support Evaluation*, University of Wisconsin.
- ³⁵ Mansfield P *et al*, 1999, *What policy developments would be most likely to secure an improvement in marital stability*, One Plus One Marriage and Partnership Research, reprinted from Simons J, 1999, Ed., *High Divorce Rates: The state of the evidence on reasons and remedies*, Vol. 2 (Papers 4–7), Research Series No 2/99, Lord Chancellor’s Department.
- ³⁶ Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152.
- ³⁷ Gauthier A, 1996, ‘Measured and unmeasured effects of welfare benefits on families: Implications for Europe’s demographic trends’, in Coleman D, Ed., *Europe’s population in the 1990s*, Oxford University Press.
- ³⁸ Douglas G and Murch M, 2000, *How parents cope financially on marriage breakdown*, Joseph Rowntree Foundation.
- ³⁹ Jarvis S and Jenkins S, 1999, *Marital Splits and Income Changes*, Institute of Social and Economic Research.
- ⁴⁰ Department for Work and Pensions, 2006, *Households Below Average Income 1994/95–2004/05*.
- ⁴¹ Consent orders are legally binding agreements made between parents and ratified by the courts.
- ⁴² Child Support Agency Quarterly Summary of Statistics, March 2006.

- ⁴³ Analysis of Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152.
- ⁴⁴ Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152. There are no comparable data for new scheme cases.
- ⁴⁵ Child Support Agency web statistics show over 100,000 users a year.
- ⁴⁶ While the Australian Government has announced funding for a programme of family relationship centres, the first 15 centres will not open until mid 2006. Sixty-five centres will open in total over three years – Australian Government, Attorney-General's Department.
- ⁴⁷ The Parenting Fund, www.parentingfund.org
- ⁴⁸ Home Office, 2006, *Respect Action Plan – Supporting Families*.
- ⁴⁹ 'Dad Pack' available from Fathers Direct, samples available at www.fathersdirect.com
- ⁵⁰ Department for Constitutional Affairs, 2003, *Family Justice Statistics Bulletin*.
- ⁵¹ Redesign team analysis of Families and Children Study, 2003, and Family Justice Statistics Bulletin, 2003.
- ⁵² Department for Work and Pensions/Redesign team analysis using Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152 and Child Support Agency Quarterly Summary of Statistics, March 2006.
- ⁵³ Redesign team analysis.
- ⁵⁴ "The experience of the last ten years rather suggests that non-resident parents know that if they ignore the agency they can get away with it", Professor Nick Wikeley in oral evidence to the Department for Work and Pensions Select Committee, 2004.
- ⁵⁵ The caseload of the administrative service would be smaller than that of the existing agency, as removing compulsion allows parents to choose whether to make their own private arrangements or gain a consent order.
- ⁵⁶ Redesign team analysis of Child Support Agency Quarterly Summary of Statistics, March 2006 and Wikeley N *et al*, 2001, *National Survey of Child Support Agency Clients*, Department for Work and Pensions Research Report No 152.
- ⁵⁷ Child maintenance can be paid in two ways: the collection service, whereby payments are processed by the CSA, or Maintenance Direct, whereby the non-resident parent makes payments directly to the parent with care.
- ⁵⁸ Pliatsky L, 1980, *Report on Non-Departmental Public Bodies*, Cm 7797, HMSO.
- ⁵⁹ Statutory Instrument No 1520 (July 2006) amends the Child Support Act 1991, making debt that becomes over six years old in the future legally enforceable.
- ⁶⁰ Births, Deaths and Marriages Registration Act (various dates in different jurisdictions); all Acts were derived from a 'model law' developed in New South Wales.
- ⁶¹ Office for National Statistics, 2004, *Populations Trends 117: Characteristics of sole registered births and the mothers who register them*.
- ⁶² Garfinkel I *et al*, 2005, 'In-Hospital Paternity Establishment and Father Involvement in Fragile Families', *Journal of Marriage and Family*, Vol. 67, No. 3 pp. 611–26.
- ⁶³ Department for Work and Pensions, 1999, *A New Contract for Welfare: Children's Rights and Parents' Responsibilities*, Cm 4349, The Stationery Office.

⁶⁴ Under the new scheme, net income is calculated by subtracting income tax, National Insurance, pension contributions, Working Tax Credit and Child Tax Credit from gross income.

⁶⁵ Under the new scheme, shared care is when a non-resident parent has overnight care of their child for at least 52 nights a year. Maintenance is reduced accordingly.

⁶⁶ Compliance rates are defined as 'the proportion of Child Support Agency Collect payees charged maintenance who paid *something* over the previous quarter'. Department for Work and Pensions analysis.

⁶⁷ For details of potential savings through use of direct debit see www.bacs.co.uk/BPSL/directdebit/generalpublic/Savings/

⁶⁸ Child Support Agency, 2006, *Child Support Agency Operational Improvement Plan 2006–2009*.

⁶⁹ This refers to the number of non-resident parents paying something in maintenance. Child Support Agency Quarterly Summary of Statistics, March 2006.

⁷⁰ Child Support Agency Annual Report, 2004/05.

⁷¹ US Congress, 2006, *Temporary Assistance for Needy Families (TANF) Re-authorization Legislation*.

⁷² United States General Accounting Office, 1995, *Child support enforcement: opportunities to reduce federal and state costs*; National Conference of State Legislatures, 1999, *State Child Support Programs: Fee Collection and Cost Recovery Policies*, www.ncsl.org/programs/cyf/fees.htm

⁷³ Child Support Agency Quarterly Summary of Statistics, March 2006.